

222. UNITED STATES: DISTRICT COURT, SOUTHERN DISTRICT OF NEW YORK - 30 November 1984 - *Rogers, Burgun, Shahine & Deschler, Inc. v. Dongsan Construction Co., Ltd.* *

Effects of an arbitration agreement on judicial proceedings - Stay of proceedings pending arbitration

(See Part I, B.1)

MEMORANDUM OPINION AND ORDER

KRAM, District Judge.

The above-captioned action is before this Court upon plaintiff's motion for a preliminary injunction enjoining defendant from calling a certain Letter of Guarantee for payment and upon defendant's motion to stay these proceedings pending arbitration. For the reasons stated below, both motions are granted.

—BACKGROUND—

Rogers, Burgun, Shahine & Deschler, Inc. ("RBSI") is a New York corporation engaged in business as architectural designers of hospitals.

Dongsan Construction Company, Ltd. ("Dongsan") is a Korean corporation, with offices in New Jersey, engaged in business as general contractors in construction projects.

In 1982, Saudi Arabia undertook to build a hospital in Jubail. Dongsan secured the main contract on this project. Dongsan

subcontracted a portion of the architectural and engineering design work on the project to RBSI (the "Subcontract").

Under the Subcontract, RBSI agreed to perform certain services, some of which RBSI, in turn, subcontracted to other entities. In return for those services, Dongsan agreed to pay RBSI some \$2,596,086. Dongsan further agreed to pay RBSI twenty per cent of that amount (\$519,217) in advance of RBSI's performance. In order to secure this advance payment, RBSI provided Dongsan a Letter of Guarantee from Bank Al-Jazira in the full amount of the advance payment. The amount guaranteed by this letter was to decrease periodically commensurate with the percentage of work performed by RBSI and paid for by Dongsan.

The Subcontract also provided in broad terms for resolution of disputes by arbitration in Paris, France, under the rules of Conciliation and Arbitration of the International Chamber of Commerce.¹

RBSI has performed some of the services required by the Subcontract and Dongsan

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san has paid RBSD for that work. Pursuant to the terms of the Letter of Guarantee, the amount currently secured is \$155,766. There have been occasional disputes during the course of RBSD's performance regarding changed specifications, new demands, and delays in performance. These disputes, for the most part, were resolved amicably by the parties and a modification of the Subcontract agreed to on August 22, 1984. The modification essentially established a firm, detailed schedule for the completion of performance under the Subcontract. The modification also provides that "[e]xcept as expressly provided herein, both parties reserve all rights under the Subcontract and the Subcontract remains unmodified and in full force and effect." The modification in no way alters the dispute resolution mechanism set out in Article XVI of the Subcontract.

Thereafter, a dispute arose with respect to RBSD's performance in accordance with the schedule set forth in the August 1984 modification. RBSD claims that the dispute concerns a very small portion of the work performed or owing. On September 16, 1984, Dongsan notified RBSD that it intended to complete certain of RBSD's obligations itself, effecting a partial termination of the Subcontract (modified). Additionally, Dongsan indicated that it would withhold the remaining balance due RBSD under the Subcontract to set off the anticipated expenses in completing those parts of RBSD's services it had terminated.

RBSD claims that it has substantially performed all of its obligations due to date, that it is owed some \$752,865 for actual and tendered performance, and that it is entitled to the release of the remaining \$155,766 held by way of the Letter of Guarantee as security.

RBSD filed the complaint herein on November 5, 1984, alleging breach of contract by Dongsan and seeking *inter alia* the \$988,631 allegedly owed RBSD by Dongsan and a preliminary injunction enjoining Dongsan from calling the Letter of Guar-

antee. By Order to Show Cause dated November 5, 1984, RBSD moved this Court for the preliminary injunction, pursuant to Fed.R.Civ.P. 65. The Court thereby also entered a temporary restraining order against Dongsan enjoining it from calling the Letter of Guarantee. At the request of, and with the consent of, Dongsan, the hearing scheduled on that motion was adjourned from November 13 to November 21, 1984, and the temporary restraining order continued for that period.

On November 21, 1984, Dongsan filed its motion to dismiss or stay this action pending arbitration of the disputes herein.²

On November 21 this Court held a hearing on both motions.³ Based upon the affidavits and memoranda submitted, and upon counsel's arguments at that hearing, the Court finds that both motions should be granted.

—DISCUSSION—

Dongsan's Motion for Stay

[11] "For years, courts were hostile to agreements which called for arbitration. See H.R.Rep. No. 96, 68th Cong., 1st Sess., 1, 2 (1924). That hostility was reversed by the enactment of the Federal Arbitration Act, 9 U.S.C. § 1 *et seq.* The enactment of the Arbitration Act reflected the new policy in favor of resolving disputes by arbitration in order "to allow parties to avoid 'the costliness and delays of litigation,' and to place arbitration agreements upon the same footing as other contracts." *Scherk v. Alberto-Culver Co.*, 417 U.S. 506, 510-11, 54 S.Ct. 2449, 2452-53, 41 L.Ed.2d 270 (1974) (quoting H.R.Rep. No. 96, 68th Cong., 1st Sess., 1, 2 (1924). That strong public policy in favor of dispute resolution by arbitration extends to international contracts. *Fotachrome, Inc. v. Copal Co.*, 517 F.2d 512, 516 (2d Cir. 1975). Indeed, specifically to encourage Americans engaged in international commerce to submit their commercial disputes to arbitration, Congress adopted and implemented the Convention of Recognition and Enforcement of Foreign Arbitral Awards of June 10, 1958,

9 U.S.C. § 201 *et seq.* (the "Convention")
of Territory of Curacao v. Solitron
vs. Inc., 356 F.Supp. 1, 14 (S.D.N.Y.),
 189 F.2d 1313 (2d Cir.1973), *cert.*
d., 416 U.S. 286, 94 S.Ct. 2389, 40
 2d 763 (1974); *see also Scherk*, 417
 at 520 n. 15, 94 S.Ct. at 2457 n. 15.

Against this background favoring
 arbitration, we must decide whether this
 is between RUSD and Dongsan is
 to arbitration. [At the outset, it is
 "the subcontract involved herein
 "containing evidence of a transaction in-
 volving commerce" within the meaning of
 in 2 of the Arbitration Act, 9 U.S.C.
 As such, it falls under the Conven-
 9 U.S.C. § 202, and is enforceable in
 Court. 9 U.S.C. § 201.]

Section 206 of the Arbitration Act pro-
 vides, in relevant part, as follows:
 "If a court having jurisdiction under this
 Act may direct that arbitration be
 had in accordance with the agreement at
 any place therein provided for, whether
 that place is within or without the United
 States.

9 U.S.C. § 206. Moreover, section 3 of the
 Act provides for a stay of court proceed-
 ings until the arbitration is completed.
 9 U.S.C. § 3. Accordingly, if this dispute is
 covered by the arbitration clause con-
 tained in the subcontract, this Court must
 stay these proceedings and let the parties
 proceed to arbitrate. [See *W. W. Gray Tire*
Rubber Co. v. Gray, 501 F.2d
 2, 1036-37 (5d Cir.1974) (stay not discre-
 tionary); *cf. Scherk v. Alberto-Culver Co.*,
 417 U.S. 506, 94 S.Ct. 2449 (reversing deni-
 al of stay without discussion of discretion).
 The arbitration provision of the Subcon-
 tract is very broad. It provides that "any
 question, dispute or difference whatsoever
 in relation to or in conjunction with this
 agreement shall be referred to arbitra-
 tion." It cannot seriously be claimed that
 this dispute here is not within that clause.

Plaintiff argues that the arbitration
 provision of the Subcontract is optional, not
 mandatory. Plaintiff bases this argument

on the following language: "that party
 may give to the other party notice in writ-
 ing of the existence of such question, dis-
 pute or difference" (emphasis added).

It is clear that Article XVI envisions
 arbitration of disputes that cannot be re-
 solved amicably. Article XVI is entitled
 "Arbitration." Furthermore, Article XVI
 continues from the language quoted above
 as follows: "unless it [the dispute] shall
 have been amicably resolved within one
 month from the date of such notice, the
 same shall be referred to arbitration" (em-
 phasis added). This is not language creat-
 ing an option. Moreover, Dongsan did not
 notify RUSD in writing of its intent to partially
 terminate the Subcontract. Thereafter,
 several communications were exchanged
 attempting to resolve this dispute amicably.
 Thus, the Court does not agree that these
 provisions are optional, and finds that this
 dispute is governed by Article XVI, the
 arbitration provisions of the Subcontract.

Plaintiff's only other claim in opposition
 to Dongsan's motion to stay is that Dong-
 san has not proceeded to arbitration and
 RUSD chooses not to proceed there either.
 Essentially, therefore, RUSD is waiving its
 right to enforcement of the arbitration pro-
 vision and asserting that Dongsan has
 waived its right, too, by failing to com-
 mence the arbitration.

Dongsan moved to stay or dismiss
 this action relying on the arbitration provi-
 sion in its first court filing in this action.
 This hardly evinces an intent on Dongsan's
 part to waive its right to arbitrate this
 dispute. See *L.T.A.D. Assurs., Inc. v. Pa-*
dar Bros., 636 F.2d 75, 77 (4th Cir.1981)
 (issue of arbitration was raised in first
 pleading in court, held not waived). Dong-
 san must, however, move toward arbitra-
 tion or the Court will find its conduct tantamount to a waiver.]

Accordingly, Dongsan's motion to stay
 these proceedings is granted. Dongsan
 shall file proof that it has commenced arbi-
 tration proceedings pursuant to Article
 XVI of the Subcontract with this Court

within thirty days of the date of this Order and RBSD is directed to proceed to such arbitration. If Dongsan does not institute arbitration proceedings within thirty days, this action will resume and Dongsan shall answer the complaint by January 10, 1985, or be deemed in default.¹¹

RBSD's Motion for a Preliminary Injunction

10 The fact that this dispute is to be arbitrated does not deprive the Court of its authority to provide provisional remedies. See *Dona-Lino Beverage Distrib., Inc. v. Coca-Cola Bottling Co. of New York, Inc.*, 749 F.2d 124 (2d Cir.1984); *Erring v. Virginia Squires Basketball Club*, 349 F.Supp. 716, 719-20 (E.D.N.Y.), *aff'd*, 468 F.2d 1064, 1067 (2d Cir.1972); see also *Boys Markets, Inc. v. Retail Clerk's Union*, 398 U.S. 235, 90 S.Ct. 1583, 26 L.Ed.2d 199 (1970). The Court must, therefore, decide if this is "a proper case" for an injunction. *Erring*, 468 F.2d at 1067.

10 The standards governing the issuance of a preliminary injunction are well established in this Circuit. A preliminary injunction will issue only upon

a showing of (a) irreparable harm and (b) either (1) likelihood of success on the merits or (2) sufficiently serious questions going to the merits to make them a fair ground for litigation and a balance of hardships tipping decidedly toward the party requesting the preliminary relief.

Jackson Dairy, Inc. v. H.P. Hood & Sons, Inc., 596 F.2d 106, 72 (2d Cir.1979); see also, e.g., *Jack Kahn Music Co. v. Baldwin Piano & Organ Co.*, 604 F.2d 755, 758 (2d Cir.1979). I find that the second prong test has been met in the present case.

16 The relief sought in this case is minimal. RBSD seeks only to preserve the status quo with respect to the Letter of Guarantee. "The status quo has been frequently defined as the fact uncontested status which preceded the pending controversy." *Flood v. Kuhn*, 309 F.Supp. 723, 728 (S.D.N.Y.1970), *aff'd*, 443 F.2d 264 (2d Cir.1971), *aff'd*, 407 U.S. 258, 92 S.Ct. 2099, 32

L.Ed.2d 728 (1972), quoted in *Erring*, 349 F.Supp. at 719. The last uncontested status in this case found Dongsan holding a Letter of Guarantee for \$155,766 with RBSD holding that sum to indemnify Bank Al-Jazira for the letter should it be called. Dongsan's argument that the status quo would be preserved by allowing it to call the letter and take the \$155,766 secured thereby is unavailing.¹² RBSD seeks only to prevent Dongsan from calling the letter.¹³

13 The contract dispute involves nearly one million dollars. Dongsan is a Korean corporation with apparently no fixed assets in the United States. Dongsan does maintain an office in New Jersey and a large amount of liquid assets in bank accounts in New York and New Jersey. Those assets, however, because they are all liquid, could easily be depleted or removed from the United States. If that were to occur, RBSD's ability to recover in this Court on an arbitration award obtained in Paris could be frustrated.

14 With respect to the Letter of Guarantee, the potential for frustration of RBSD's recovery is doubled. The monies securing the letter are currently in RBSD's possession. If Dongsan is permitted to call the letter, those assets would be transferred, essentially, from RBSD to Dongsan. Any arbitral determination that RBSD is entitled to recover from Dongsan, or that Dongsan was not entitled to call the letter, would be meaningless if Dongsan were to transfer its liquid assets, increased by the monies securing the letter, out of the reach of this Court. Since there would then be no adequate remedy at law for RBSD in this Court, the Court finds that there could be irreparable harm to RBSD if Dongsan is not enjoined from calling the letter.

15 Dongsan's argument that RBSD would be able to enforce any arbitration award in Korea does not change this finding. RBSD would still have no adequate remedy at law here, in this Court. See *Petroleum Exploration, Inc. v. Public Service Comm'n*, 304 U.S. 209, 217, 58 S.Ct. 834, 838, 82

L.Ed. 1294 (1938); *Di Giovanni v. Camden Fire Ins. Ass'n*, 296 U.S. 64, 69, 56 S.Ct. 1, 3, 80 L.Ed. 47 (1935); *United States v. State of New York*, 708 F.2d 92, 93 (2d Cir.1983). In those cases, the federal courts held that legal remedies in state courts did not suffice to make injunctive relief in federal courts unavailable. The absence of legal remedy is to be determined in this Court. If the availability of legal remedies in state court is not sufficient to preclude injunctive relief here, a fortiori the availability of a legal remedy in a foreign country is not sufficient."

"The parties are in hot dispute about the underlying contractual claims. Plaintiff claims it is due nearly \$1,000,000. Defendant asserts that plaintiff's obligation to indemnify could total \$10,000,000. Certainly this is sufficient to establish serious questions going to the merits for the arbitrator's decision.

"Finally, the Court finds that the balance of hardships tips decidedly toward RBSI. If the status quo is maintained, defendant feels no hardship whatsoever. Dongsan

maintains security in the sum of \$155,766 should the arbitrators determine that it is entitled to any or all of that sum (or more), and loses nothing that it currently has. If the status quo is not maintained, and Dongsan is permitted to call the letter, RBSI stands to lose its own money (the \$155,766) without recourse here.

"Accordingly, RBSI's motion is granted. RBSI is to file proof of extension of the Letter of Guarantee for one year (to be extended further if necessary) by December 15, 1984. Dongsan and any of its officers, directors, controlling persons, parents, affiliates, and/or subsidiaries, is hereby enjoined from directing the Bank Al-Jazira to honor or pay the Letter of Guarantee involved herein."

In sum, as set out more fully above, RBSI's motion for a preliminary injunction is GRANTED; and Dongsan's motion to stay these proceedings pending arbitration of the underlying dispute is GRANTED.

SO ORDERED.

1. Article XVI of the subcontract provides as follows: "If at any time either party considers that any question, dispute or difference whatsoever has arisen between the parties herein in relation to or in connection with this Agreement then the party may give to the other party notice in writing of the existence of such question, dispute or difference and, unless it shall have been amicably resolved within one month from the date of such notice, the same shall be referred to arbitration to be finally settled under the Rules of Conciliation and Arbitration of the International Chamber of Commerce, unless otherwise agreed, in Paris, France.

2. Dongsan actually styled its motion *not* to dismiss on various grounds all apparently related to the agreement to arbitrate *after* without requesting that such arbitration be held. The Court expects that Dongsan will give up its right to arbitration (as discussed in the text) and therefore construes this motion as one for a stay pending arbitration.

3. By order that date, this Court extended the temporary restraining order but provided cause for all or for the dissolution of the temporary

4. The Court recognizes that it is somewhat unusual to dispose of motions for a preliminary injunction without an evidentiary hearing. See *Ch. 1000 v. Board*, 96 F.2d 871 (2d Cir. 1937). The court, however, concluded that the hearing on November 21 would be an evidentiary hearing. The parties chose not to offer testimony at that hearing and to proceed by way of argument by e-mail; therefore, they should not be heard *ex novo*, or at any future date, that they were not provided an opportunity to produce testimony at an evidentiary hearing. See *Norman Motors, Inc. v. Ford Motor Co.*, 429 F.2d 1197, 1205 n. 11 (2d Cir. 1970); *Neighborhood Fed. v. Quorum Records Corp.*, 570 F.Supp. 1217, 1221-22 (S.D.N.Y. 1983).

5. The jurisdiction of this Court is therefore based upon 9 U.S.C. § 203 and 28 U.S.C. § 1331. In any event, there is also complete diversity of citizenship here creating an independent basis for jurisdiction.

6. Although this action involves international commerce under the Convention, 9 U.S.C. § 201 et seq., the provisions of section 3 regarding a stay of proceedings are still applicable because

the subcontract is one of the kinds specified in section 1. See *Scherk v. Alberto-Culver Co.*, 417 U.S. at 511 n. 5, 94 S.Ct. at 2453 n. 5.

7. Dongsan's motion predated even an answer to the complaint herein. Since the motion is being granted no answer will be necessary until the arbitration is concluded.

8. Dongsan also argues that the status quo will be upset if it "is unable to maintain its security in the form of the Letter of Guarantee" (emphasis added), presumably because the Letter might expire by its own terms and Dongsan would be left with nothing. RIBSD has, however, agreed to secure an extension of the Letter for the duration of the arbitration. RIBSD is directed to do so and to file proof of such extension with the Court by December 15, 1984. Thus, the status quo will be maintained.

9. The underlying dispute involves nearly one million dollars. RIBSD has not attempted to restrain Dongsan from doing anything with assets valued near that amount to secure any potential payment. Rather it has merely sought to avoid increasing the amounts potentially unrecoverable from Dongsan.

10. The Court notes that there is some question about the availability of prejudgment attachment under the Convention. Compare *Canadian Power & Light Co. v. Uranex*, 451 F.Supp. 1044 (N.D.Cal.1977) (yes) with *Metropolitan World Tanker Corp. v. P.N. Pertamina*, 427 F.Supp. 2 (S.D.N.Y. 1975) (no). However, the relief sought here is not an attachment. Dongsan is in no way restricted in its use or possession of its assets, but only in its power to transfer those assets from RIBSD leaving RIBSD with only the recourse of recovery in Korea.

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1612, 1622, 44 L.Ed.2d 141 (1975). The cases of Messrs. LeBlanc, Parker, and McGovern against the non-government defendants epitomize the litigant acting in bad faith and for oppressive reasons. Their actions were but attempts to harass and impose oppressive burdens on Defendants Hines, Copeland, and Basco. The Court therefore orders that Plaintiffs LeBlanc, Parker, and McGovern pay the reasonable attorneys' fees incurred by Defendants Copeland, Hines, and Basco, respectively, upon proof thereof.

Accordingly, it is ORDERED, ADJUDGED AND DECREED that the Motions of the Defendants for Summary Judgment be and are hereby GRANTED, and the causes are in all things DISMISSED with prejudice, costs and attorneys fees to be paid by the Plaintiffs indicated above.



ROGERS, BURGUN, SHAHINE &
DESCHLER, INC., Plaintiff,

v.

DONGSAN CONSTRUCTION CO.,
LTD., Defendant.

No. 84 Civ. 7984 (SWK).

United States District Court,
S.D. New York.

Nov. 30, 1984.

Subcontractor moved for preliminary injunction enjoining general contractor from calling certain letter of guaranty for payment, and general contractor moved to stay proceedings involving alleged breach of contract pending arbitration. The District Court, Kram, J., held that: (1) arbitration provision of subcontract was not optional, and (2) subcontractor was entitled to a preliminary injunction.

Motions granted.

1. Arbitration ¶1.2

Strong public policy in favor of dispute resolution by arbitration extends to international contracts.

2. Arbitration ¶82.5

Subcontract between general contractor, a Korean corporation, and a New York architectural design corporation was a contract evidencing a transaction involving commerce within the meaning of the Arbitration Act and as such fell under the Convention of Recognition and Enforcement of Foreign Arbitral Awards and was enforceable in the district court. 9 U.S.C.A. §§1 et seq., 2, 201-203.

3. Arbitration ¶7

Arbitration provision of subcontract was not optional, even though it provided that a party "may" give to the other party notice in writing of existence of arbitrable dispute or difference, where clause also provided that a dispute, unless amicably resolved within one month from date of notice, "shall" be referred to arbitration.

4. Arbitration ¶23.4

Defendant's motion in first court filing of action to stay or dismiss action alleging breach of contract relying on arbitration provision did not evidence its intent to waive its right to arbitrate dispute; however, defendant was required to move toward arbitration or the district court would find its conduct tantamount to a waiver.

5. Arbitration ¶8

Fact that dispute under subcontract was to be arbitrated did not deprive district court of its authority to provide provisional remedies.

6. Injunction ¶136(3), 137(2)

Subcontractor was entitled to a preliminary injunction enjoining general contractor from calling a certain letter of guaranty for full payment where relief sought in case was minimal since subcontractor sought only to preserve status quo with respect to the letter of guaranty, and there

could be irreparable harm to the subcontractor if general contractor was not enjoined from calling the letter.

Satterlee & Stephens by Robert M. Callagy, Peter Grossman, New York City, for plaintiff.

R. Paul Cater, Fort Lee, N.J., for defendant.

MEMORANDUM OPINION AND ORDER

KRAM, District Judge.

The above-captioned action is before this Court upon plaintiff's motion for a preliminary injunction enjoining defendant from calling a certain Letter of Guarantee for payment and upon defendant's motion to stay these proceedings pending arbitration. For the reasons stated below, both motions are granted.

—BACKGROUND—

Rogers, Burgun, Shahine & Deschler, Inc. ("RBSD") is a New York corporation engaged in business as architectural designers of hospitals.

Dongsan Construction Company, Ltd. ("Dongsan") is a Korean corporation, with offices in New Jersey, engaged in business as general contractors in construction projects.

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The Subcontract also provided in broad terms for resolution of disputes by arbitration in Paris, France, under the rules of Conciliation and Arbitration of the International Chamber of Commerce.¹

RBSD has performed some of the services required by the Subcontract and Dongsan has paid RBSD for that work. Pursuant to the terms of the Letter of Guarantee, the amount currently secured is \$155,766. There have been occasional disputes during the course of RBSD's performance regarding changed specifications, new demands, and delays in performance. These disputes, for the most part, were resolved amicably by the parties and a modification of the Subcontract agreed to on August 22, 1984. The modification essentially established a firm, detailed schedule for the completion of performance under the Subcontract. The modification also provides that "except as expressly provided herein, both parties reserve all rights under the Subcontract and the Subcontract remains unmodified and in full force and effect." The modification in no way alters the dispute resolution mechanism set out in Article XVI of the Subcontract.

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On November 21, 1984, Dongsan filed its motion to dismiss or stay this action pending arbitration of the disputes herein.²

2. Dongsan actually styled its motion one to dismiss on various grounds all apparently related to the agreement to arbitrate albeit without requesting that such arbitration be held. The Court expects that Dongsan will pursue its rights to arbitration (as discussed in the text) and therefore construes this motion as one for a stay pending arbitration.

3. By Order that date, this Court extended the temporary restraining order for good cause (to allow for the disposition of the motions).

4. The Court recognizes that it is somewhat unusual to dispose of motions for a preliminary injunction without an evidentiary hearing. See

On November 21 this Court held a hearing on both motions.³ Based upon the depositions and memoranda submitted, and the counsel's arguments at that hearing, the Court finds that both motions should be granted.⁴

-DISCUSSION-

Dongsan's Motion for Stay

(1) For years, courts were hostile to agreements which called for arbitration. See H.R.Rep. No. 96, 68th Cong., 1st Sess., 1, 2 (1924). That hostility was reversed by the enactment of the Federal Arbitration Act, 9 U.S.C. § 1 *et seq.* The enactment of the Arbitration Act reflected the new policy in favor of resolving disputes by arbitration in order "to allow parties to avoid the costliness and delays of litigation, and to place arbitration agreements upon the same footing as other contracts." *Scherk v. Alberto-Culver Co.*, 417 U.S. 506, 510-11, 94 S.Ct. 2449, 2452-53, 41 L.Ed.2d 270 (1974) (quoting H.R.Rep. No. 96, 68th Cong., 1st Sess., 1, 2 (1924)). That strong public policy in favor of dispute resolution by arbitration extends to international contracts. *Fotocrome, Inc. v. Capal Co.*, 517 F.2d 512, 516 (2d Cir.1975). Indeed, specifically to encourage Americans engaged in international commerce to submit their commercial disputes to arbitration, Congress adopted and implemented the Convention of Recognition and Enforcement of Foreign Arbitral Awards of June 10, 1958, 9 U.S.C. § 201 *et seq.* (the "Convention"). *Island Territory of Curacao v. Solitron Devices, Inc.*, 356 F.Supp. 1, 14 (S.D.N.Y.), *aff'd*, 489 F.2d 1313 (2d Cir.1973), *cert.*

e.g. Fort v. Ward, 566 F.2d 849 (2d Cir.1977). The Court, however, expected that the hearing on November 21 would be an evidentiary hearing. The parties chose not to offer testimony at that hearing and to proceed by way of argument by counsel; therefore, they should not be heard to cry now, or at any future date, that they were not provided an opportunity to produce testimony at an evidentiary hearing. See *Semmes Motors, Inc. v. Ford Motor Co.*, 429 F.2d 1197, 1205 n. 11 (2d Cir.1970); *Sugarhill Records Ltd. v. Motown Records Corp.*, 570 F.Supp. 1217, 1221-22 (S.D.N.Y.1983).

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denied. 416 U.S. 986, 94 S.Ct. 2389, 40 L.Ed.2d 763 (1974); see also Scherk, 417 U.S. at 520 n. 15, 94 S.Ct. at 2457 n. 15.

[2] Against this background favoring arbitration, we must decide whether this dispute between RBSI and Dongsan is subject to arbitration. At the outset, it is clear that the subcontract involved herein is a "contract evidencing a transaction involving commerce" within the meaning of section 2 of the Arbitration Act, 9 U.S.C. § 2. As such, it falls under the Convention, 9 U.S.C. § 202, and is enforceable in this Court. 9 U.S.C. § 201.

Section 206 of the Arbitration Act provides, in relevant part, as follows:

A court having jurisdiction under this chapter may direct that arbitration be held in accordance with the agreement at any place therein provided for, whether that place is within or without the United States.

9 U.S.C. § 206. Moreover, section 3 of the Act provides for a stay of court proceedings until the arbitration is completed. 9 U.S.C. § 3. Accordingly, if this dispute is governed by the arbitration clause contained in the subcontract, this Court may stay these proceedings and let the parties proceed to arbitrate. See *Met. Ind. & Rubber Co. v. Cent. S.p.A.*, 501 F.2d 1032, 1036-37 (3d Cir. 1974) (enforcing domestic contract); *Scherk v. Alberto Culver Co.*, 417 U.S. 596, 94 S.Ct. 2449 (reversing denial of stay without discussion of subcontract).

The arbitration provision of the Subcontract is very broad. It provides that "any question, dispute or difference whatsoever in relation to or in connection with the Agreement shall be referred to arbitration." It cannot seriously be claimed that the dispute here is not within that phrase.

The jurisdiction of this Court is based upon 9 U.S.C. § 203 and 28 U.S.C. § 1337. In any event, there is also complete divestiture of jurisdiction here creating an independent basis for jurisdiction.

Although this action involves international commerce under the Convention, 9 U.S.C. § 201 et seq., the provisions of section 3 regarding a stay of proceedings are still applicable to this

[3] Plaintiff argues that the arbitration provision of the Subcontract is optional, not mandatory. Plaintiff bases this argument on the following language: "that party may give to the other party notice in writing of the existence of such question, dispute or difference" (emphasis added).

It is clear that Article XVI envisions arbitration of disputes that cannot be resolved amicably. Article XVI is entitled "Arbitration." Furthermore, Article XVI continues from the language quoted above as follows: "unless it [the dispute] shall have been amicably resolved within one month from the date of such notice, the same shall be referred to arbitration" (emphasis added). This is not language creating an option. Moreover, Dongsan did notify RBSI in writing of its intent to partially terminate the Subcontract. Thereafter, several communications were exchanged attempting to resolve this dispute amicably. Thus, the Court does not agree that these provisions are optional, and finds that this dispute is governed by Article XVI, the arbitration provisions of the Subcontract.

Plaintiff's only other claim in opposition to Dongsan's motion to stay is that Dongsan has not proceeded to arbitration and RBSI chooses not to proceed there either. Essentially, therefore, RBSI is waiving its right to enforcement of the arbitration provision and asserting that Dongsan has waived its right, too, by failing to commence the arbitration.

[4] Dongsan moved to stay its domestic action relying on the arbitration provision in its first court filing in the action. This hardly evinces an intent on Dongsan's part to waive its right to arbitrate this dispute. See *F.P.A.D. Issues Inc. v. P. & S. Rowe*, 636 F.2d 77, 77 (1st Cir. 1980) (issue of arbitration was raised at first

in the subcontract is one of the kinds specified in section 3. See *Scherk v. Alberto Culver Co.*, 417 U.S. at 511 n. 8, 94 S.Ct. at 2453 n. 8.

7. Dongsan's motion predicated its answer to the complaint herein. Since the motion is being granted no answer will be necessary until the arbitration is concluded.

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pleading in court, held not waived). Dongsan must, however, move toward arbitration or the Court will find its conduct tantamount to a waiver.

Accordingly, Dongsan's motion to stay these proceedings is granted. Dongsan shall file proof that it has commenced arbitration proceedings pursuant to Article XVI of the Subcontract with this Court within thirty days of the date of this Order and RBSI is directed to proceed to such arbitration. If Dongsan does not institute arbitration proceedings within thirty days, this action will resume and Dongsan shall answer the complaint by January 10, 1985, or be deemed in default.

RBSI's Motion for a Preliminary Injunction

15] The fact that this dispute is to be arbitrated does not deprive the Court of its authority to provide provisional remedies. See *Koso-Lima Beverage Industries, Inc. v. Coca-Cola Bottling Co. of New York, Inc.*, 749 F.2d 124 (2d Cir.1984); *Erring v. Virginia Squares Basketball Club*, 349 F.Supp. 716, 719-20 (E.D.N.Y.), *aff'd*, 468 F.2d 1064, 1067 (2d Cir.1972); see also *Bugs Markets, Inc. v. Retail Clerk's Union*, 398 U.S. 235, 30 S.Ct. 1153, 26 L.Ed.2d 199 (1970). The Court must, therefore, decide if this is "a proper case" for an injunction. *Erring*, 468 F.2d at 1067.

The standards governing the issuance of preliminary injunctions are well established in this Circuit. A preliminary injunction will issue only upon

a showing of (a) irreparable harm and (b) either (1) likelihood of success on the merits or (2) sufficiently serious questions going to the merits to make them a fair ground for litigation and a balance

8. Dongsan also argues that the status quo will be upset if it "is unable to maintain its security in the form of the Letter of Guarantee" (emphasis added), presumably because the Letter might expire by its own terms and Dongsan would be left with nothing. RBSI has, however, agreed to secure an extension of the Letter for the duration of the arbitration. RBSI is directed to do so and to file proof of such extension with the Court by December 15, 1984. Thus, the status quo will be maintained

of hardships tipping decidedly toward the party requesting the preliminary relief. *Jackson Dairy, Inc. v. H.P. Hood & Sons, Inc.*, 596 F.2d 70, 72 (2d Cir.1979); see also, e.g., *Jack Kahn Music Co. v. Baldwin Piano & Organ Co.*, 604 F.2d 755, 758 (2d Cir.1979). I find that the second prong test has been met in the present case.

16] The relief sought in this case is minimal. RBSI seeks only to preserve the status quo with respect to the Letter of Guarantee. The status quo has been frequently defined as the last uncontested status which preceded the pending controversy. *Hood v. Kahn*, 309 F.Supp. 793, 798 (S.D.N.Y.1970), *aff'd*, 443 F.2d 264 (2d Cir.1971), *aff'd*, 407 U.S. 258, 92 S.Ct. 2099, 32 L.Ed.2d 728 (1972), *quoted in Erring*, 349 F.Supp. at 719. The last uncontested status in this case found Dongsan holding a Letter of Guarantee for \$155,766 with RBSI holding that sum to indemnify Bank Al-Jazara for the letter should it be called. Dongsan's argument that the status quo would be preserved by allowing it to call the letter and take the \$155,766 secured thereby is unavailing. RBSI seeks only to prevent Dongsan from calling this letter.

The contract dispute involves nearly one million dollars. Dongsan is a Korean corporation with apparently no fixed assets in the United States. Dongsan does maintain an office in New Jersey and a large amount of liquid assets in bank accounts in New York and New Jersey. Those assets, however, because they are all liquid, could easily be depleted or removed from the United States. If that were to occur, RBSI's ability to recover in this Court on

9. The underlying dispute involves nearly one million dollars. RBSI has not attempted to restrain Dongsan from doing anything with assets valued near that amount to secure any potential judgment. Rather it has merely sought to avoid increasing the amount potentially unrecoverable from Dongsan.

any arbitration award obtained in Paris would be frustrated.

With respect to the Letter of Guarantee, the potential for frustration of RBSID's recovery is doubled. The monies securing the letter are currently in RBSID's possession. If Dongsan is permitted to call the letter, those assets would be transferred, essentially, from RBSID to Dongsan. Any arbitral determination that RBSID is entitled to recover from Dongsan, or that Dongsan was not entitled to call the letter, would be meaningless if Dongsan were to transfer its liquid assets, increased by the monies securing the letter, out of the reach of this Court. Since there would then be no adequate remedy at law for RBSID in this Court, the Court finds that there could be irreparable harm to RBSID if Dongsan is not enjoined from calling the letter.

Dongsan's argument that RBSID would be able to enforce any arbitration award in Korea does not change this finding. RBSID would still have no adequate remedy at law here, in this Court. See *Petroleum Exploration, Inc. v. Public Service Comm'n.*, 304 U.S. 209, 217, 58 S.Ct. 834, 838, 84 L.Ed. 1294 (1938); *Di Giovanni v. Camilleri Fire Ins. Ass'n.*, 296 U.S. 64, 69, 56 S.Ct. 113, 80 L.Ed. 47 (1935); *United States v. State of New York*, 708 F.2d 921, 924 (2d Cir.1983). In those cases, the federal courts held that legal remedies in state courts did not suffice to make injunctive relief in federal court unavailable. The absence of legal remedies is to be determined in this Court. If the availability of legal remedies in state court is not sufficient to preclude injunctive relief here, a fortiori the availability of a legal remedy in a foreign country is not sufficient.¹⁰

The parties are in hot dispute about the underlying contractual claims. Plaintiff claims it is due nearly \$1,000,000. Defendant asserts that plaintiff's obligation to im-

demnify could total \$10,000,000. Certainly this is sufficient to establish serious questions going to the merits for the arbitrator's decision.

Finally, the Court finds that the balance of hardships tips decidedly toward RBSID. If the status quo is maintained, defendant feels no hardship whatsoever. Dongsan maintains security in the sum of \$155,766 should the arbitrators determine that it is entitled to any or all of that sum for more, and loses nothing that it currently has. If the status quo is not maintained, and Dongsan is permitted to call the letter, RBSID stands to lose its own money (the \$155,766) without recourse here.

Accordingly, RBSID's motion is granted. RBSID is to file proof of extension of the Letter of Guarantee for one year (to be extended further if necessary) by December 15, 1984. Dongsan, and any of its officers, directors, controlling persons, parents, affiliates, and/or subsidiaries, is hereby enjoined from directing the Bank Al-Jahira to honor or pay the Letter of Guarantee involved herein.

In sum, as set out more fully above, RBSID's motion for a preliminary injunction is GRANTED, and Dongsan's motion to stay these proceedings pending arbitration of the underlying dispute is GRANTED.

SO ORDERED.



1975) (not). However, the relief sought here is not an attachment. Dongsan is in no way restricted in its use in possession of its assets, but only in its power to gather more assets from RBSID leaving RBSID with only the recourse of recovery in Korea.

10. The Court notes that there is some question about the availability of prejudgment attachment under the Convention. Compare *Carolina Power & Light Co. v. Ebasco*, 451 F.Supp. 1044 (N.D.Cal.1977) (yes) with *Metropolitan World Tanker Corp. v. P.N. Pertamina Marga Indonesia*, 427 F.Supp. 2 (S.D.N.Y.